

**Independent review into events surrounding the UEFA Champions League Final 2022  
at Stade de France on Saturday, 28 May 2022 (“Review”)  
and production of an independent report of such Review (“Report”)**

**Terms of Reference**

**1. Objective of the Review**

- a) The UEFA Champions League Final 2022 was held at Stade de France (the “Stadium”) on Saturday 28 May 2022 between Liverpool FC and Real Madrid CF (the “Final”). UEFA wishes - and needs - to understand what happened during the course of the day of the Final, and determine lessons learnt to ensure there is no repeat of the actions and events of that day.
- b) The Review will comprehensively examine event planning, implementation, decision making, responsibility and behaviour of all entities involved in the Final and will draw conclusions and make recommendations for UEFA and the relevant stakeholders.

**2. Scope of the Review**

- a) To establish a full picture and timeline of what occurred during the day of the Final, both within the Stadium and the surrounding areas, including examining spectator flows (timings and approximate numbers) to the Stadium via the various access points, events and decisions made in advance of, and during, the Final.
- b) To examine all relevant operational plans, especially those most relevant for the dynamics of the events under scrutiny, notably security, mobility, ticketing as well as others at the discretion of the chairman of the Review.
- c) To examine the planning and preparedness of the involved entities (e.g. UEFA; French Football Federation; Stadium; Police; local authorities; finalist clubs) for the staging of the Final, including additional sites (e.g. the Liverpool and Real Madrid fan meeting points) and identify any issues or gaps in the implementation and running of operations and/or in the interaction between the relevant entities. Include any intelligence and foresight in the lead-up (intelligence on supporter groups, local context) affecting the risk assessment and response.
- d) To assess the roles and responsibilities and the adequacy of the response to events, both inside the Stadium and the surrounding area, as well as additional sites (e.g. Liverpool FC and Real Madrid CF fan meeting points) on the day of the Final.
- e) To examine the security set-up of the Stadium for the Final, identify any areas of weakness and recommend necessary changes.
- f) To establish the reasons that led to the incidents under scrutiny at the Stadium, identify any lessons to be learned and to make recommendations on best practices for the future.

### **3. Conduct of the Review**

a) The Review will engage with UEFA and any relevant stakeholders, including, but not limited to, fan groups including Football Supporters Europe as well as those of the two finalist clubs; the finalist clubs themselves; general spectators; French Football Federation; the Police and other public national and local authorities, Stadium operator.

b) UEFA will fully cooperate with the Review and expect all relevant stakeholders to similarly cooperate to ensure the Review is as complete as possible.

### **4. Responsibility for the Review**

a) The Review will be led by Dr. Tiago Brandão Rodrigues. A secretariat will be appointed with the right specialisms and expertise to support the work. UEFA will consider appointing other external assistance for the Review as required.

b) The Review's findings, conclusions and recommendations will be set out in detail in the Report and will be those of Dr. Tiago Brandão Rodrigues and the experts who will support him.

### **5. Timeline**

a) The Review will commence immediately and the Report will be submitted to UEFA in accordance with a timetable established by Dr. Tiago Brandão Rodrigues. The Review should be concluded within the shortest possible timeframe needed to produce a comprehensive review of the events.

### **6. Publication**

a) These Terms of Reference will be published on [www.uefa.com](http://www.uefa.com).

b) Subject to legal considerations (for example, confidentiality and data protection), the full Report will be published by UEFA on [www.uefa.com](http://www.uefa.com) in the interests of transparency.